BOLDERADVOCACY An initiative of Alliance for Justice

Standing Up and Speaking Out: Your Organization's Right to Engage in Lobbying

Sara Matlin Bilingual Counsel







For free coaching about laws impacting nonprofit advocacy: advocacy@afj.org 866.675.6229

For free tools, fact sheets, and publications www.bolderadvocacy.org

 Be familiar with 501(c)(3) organizations' rights to advocate for community change

- 2. Understand IRS lobbying limits and definitions
- 3. Know your organization's options for measuring lobbying
- Learn what isn't lobbying



Should we engage in advocacy?

Should we engage in advocacy?

Can we afford not to? If there were no budget limits... No rules or laws holding you back...

> How could a 501(c)(3) advocate for increased affordable housing?

> > Brainstorm

Nonprofits can advocate and lobby for policy change.



Nonprofits **should** advocate and lobby for policy change!

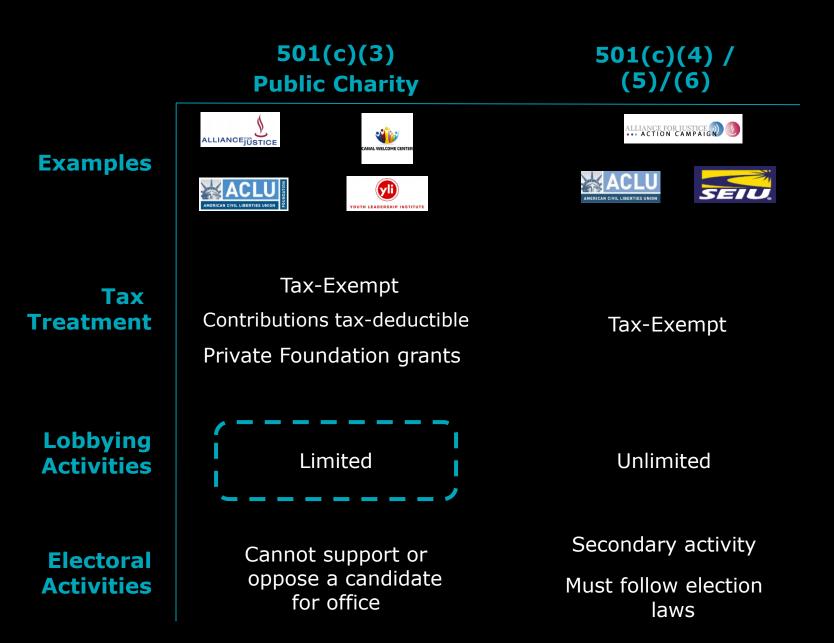


Unofficial Working Definition of IRS LOBBYING

Trying to influence legislation (including ballot measures)

Organize	Educate Public	Nonpartisan Voter Ed.	Change
Communities	PARTISAN	IRS Lobbying	Corporate Behavior
Educate Legislators	POLITICAL	Exceptions	Influence Regulations
	Educational Conferences	LOBBYING	
Encourage Voting		Londorship	Litigation
	Research	Leadership Training	

Avenues for **ADVOCACY**



How much **lobbying?** It depends....

Insubstantial Part Test

- 1. Default test for all 501(c)(3)s
- Lobbying is "insubstantial part" of organization's activities, probably about 3-5% of an org's efforts
- No clear definition of lobbying or lobbying exceptions
- 4. Based on paid and unpaid activities
- 5. Severe penalties

501(h) Expenditure Test

- 1. One-time election IRS Form 5768
- 2. Clear definition of lobbying
- Dollar-based formula to calculate lobbying limits
- 4. Only spending counts, not volunteer time
- 5. Less severe penalties

Organization Name	Approximate Annual Expenditures	Overall Lobbying Limit (Direct + Grassroots)	Grassroots Lobbying Limit
Parent Services Project	\$803,000	\$145,450	\$36,363
Canal Alliance	\$4,325,000	\$366,200	\$91,550
Marin Community Foundation	\$38,684,083	\$1,000,000	\$250,000



communication

legislator

expresses a view about specific legislation

GRASSROOTS communication general public

expresses a view about specific legislation

call to action

Lobbying for organizations using 501(h)

Communication

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U.S. Legislators

State Legislators

County Board of Supervisors, City Council

And...









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DIRECT

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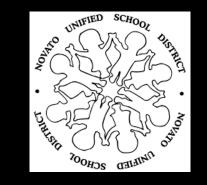
General public

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Call to action

The general public are "lawmakers," so ballot measure advocacy counts as direct lobbying.

NOT "LEGISLATORS"







Police, sheriff

- Housing authorities
- School boards
- ICE (Immigration and Customs Enforcement)
- Other government agencies



DIRECT

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111TH CONGRESS 1st Session

H. R. 676

To provide for comprehensive health insurance coverage for all United States residents, improved health care delivery, and for other purposes.



INTRODUCTION

The economy has finished its seventh year of expansion, two years longer than the warage recovery. The 2016 Budget Act prepares the state for the next recession by increasing the Rainy Day Fund to a total balance of \$6.7 billion and limiting new ongoing spending obligations.

The Budget focuses new spending on one-time activities, such as repairing and replacing aged infrastructure, building affordable housing, and addressing the effects of the drought. It begins implementation of raising the state minimum wage to \$15 per hour by providing funding for an increase to \$10.50 per hour. It implements the managed care financing package passed earlier this year, including rate adjustments for community-based providers serving individuals with developmental disabilities.

PLANNING FOR THE NEXT RECESSION

The passage of Proposition 2 in 2014 gives the state an opportunity to mitigate the boom-and-bust budget cycles of the past two decades. Recent budget shortfalls have been driven by making ongoing commitments based upon temporary spikes in revenues, primarily from capital gains. Under Proposition 2, these spikes in capital gains will instead be used to save money for the next recession and to pay down the state's debts



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Senate Health & Education Committee Dirksen Office Building

NOT LEGISLATION

Regulations

Executive Orders and Executive Actions

Enforcement of Existing Laws

Litigation

HUD Section 504 Regulations

• Federally-Assisted Programs, Services and Activities





Funding for Sanctuary Jurisdictions is Protected with Nation-wide Preliminary Injunction

The Partnership Recognizes Member Program YWCA Silicon Valley for their Role

In an important move today, Judge William Orrick granted a nationwide preliminary injunction prohibiting the administration from withdrawing federal funding from sanctuary jurisdictions, thereby protecting essential funds for victims of domestic violence, their families and communities.

IRS Lobbying or not, under 501(h)?

Staff members attend a rally during work hours in support of SB 54, the California Values Act. They hold these signs in front of a county office building.



NOT LOBBYING under IRS rules, using 501(h)

IRS Lobbying or not?

Asking Marin County Board of Supervisors to pass a "fair housing" ordinance to protect renters from discrimination.



LOBBYING, under IRS rules

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like phone number, e-mail address, mailing address, and/or other contact info of legislator(s) or

PROVIDING MECHANISM

to enable communication with legislator(s) or

> **IDENTIFYING** legislator(s)

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Communication General public Expresses a view

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Call to action



Photo: Steve Liss - AmericanPoverty.org

Our criminal justice system is killing our youth

The story of Kallef Browder, who struggled to recover from being held in solitary confinement for two years as a teenager and recently took his own life, is all too common in America.

Being held alone for up to 23 hours a day in an empty jail cell has a lasting effect on people of any age. But for youth it can be devastating: impacting brain development and contributing to intense and longlasting depression, anxiety, and paranoia.

Indeed, 62% of juveniles who have committed suicide while incarcerated have suffered from the effects of solitary confinement.

Together, we can put an end to this horrific cycle.

Right now, the most progressive state level reform in the country is moving through the California legislature — it

VSGOLIATH

Send this Letter to Your Assembly Member:

Support SB 124 (Leno) to Reform Juvenile Solitary Confinement

As your constituent, I urge you to support SB 124 (Leno) which would provide minimal guidelines for California's juvenile facilities around the harmful practice of solitary confinement.

SB 124 is an important step in protecting youth from solitary confinement, a practice that leads to psychological harm, depression, and suicide. In California, there are no

Email *		
Address *	City *	Zip *
	Sign	
	B.,	

We've got your back. We'll protect your <u>privacy</u> and keep you in the loop.

Public charities can lobby, but you can only use funding that doesn't prohibit lobbying. So...

 No lobbying with most government funds and
Check to see if your foundation grants restrict lobbying.

What if you don't have funds for lobbying?

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Under 501(h), these are **NOT** calls to action: "Learn more" "Take action" "Support our efforts" "Get involved"

Not Lobbying

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Second Harvest Food Bank shared Sheryl Sandberg's post. May 17 · 🚱

Please take action today >>> The California Association of Food Banks is requesting \$17.5 million in ongoing support for the Calfood program as part of our state's budget. This will provide 87.5 million meals using California grown foods and is only sufficient to cover the bare minimum for hungry families. The money goes far – for every \$1 dollar spent, 5 meals will be provided statewide. Please call your legislator and assembly members today and request full funding for Calfood.

LOBBYING, under IRS rules



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Support food banks in our state budget!

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Nonpartisan analysis, study, or research

Request for technical assistance

Self defense

Examinations and discussions of broad social, economic, and similar problems

Lobbying **EXCEPTIONS**

MUST

Full and Fair Discussion

Broadly Disseminated

MAY

Express a View

Indirect Call to Action

Subsequent Grassroots Lobbying limited



Healthy Aging Begins at Home

May 2016



Nonpartisan **ANALYSIS**

MUST

Invitation in Writing on Behalf of a Committee

> Available to All Members of Committee





Express a View on Specific Legislation



Technical **ASSISTANCE**









Limits lobbying for 501(c)(3)s at <u>all</u> levels of government Disclosure of <u>State</u> lobbying and ballot measure activities Disclosure of <u>local</u> lobbying

Lobbying LIMITS vs. DISCLOSURE

For more information:

advocacy resource

BEING A PLAYER

A Guide to the IRS Lobbying Regulations for Advocacy Charities

> Gail M. Harmon Jessica A. Ladd Eleanor A. Evans

Harmon, Curran, Spielberg & Eisenberg, LLP ACT

ADVOCACY CAPACITY TOOL





KEEPING TRACK A Guide to Recordkeeping

A Guide to Recordkeeping for Advocacy Charities John Pomeranz

Las Caridades Públicas Sí Pueden Cabildear

Pautas para las Caridades Públicas 501(c)(3)

Las caridades públicas 501(c)(3) (incluyendo las entidades religiosas y las fundaciones públicas) pueden cabildear dentro de los límites generosos permitidos bajo la ley federal. La cantidad de cabildeo que pueda hacer una organización depende de cuál de las dos pruebas utiliza para calcular su cabildeo – "la prueba de gastos 501(h)" o "la prueba de la parte insustancial." En promulgar las reglas sobre cabildeo, el Servicio de Impuestos Internos (IRS) declaró que bajo cualquier de las dos pruebas, las caridades públicas "pueden hacer cabildeo libremente," con tal que su cabildeo cabe dentro de los límites especificados.¹

Al elegir 501(h), una Organización Puede Aprovechar al Máximo su Límite de

IRS Lobbying **KEY POINTS:**

- 501(c)(3)s public charities can and should lobby; they just have to stay within their annual lobbying limits.
- Most 501(c)(3) organizations will benefit from using the "501(h) expenditure test" to determine their lobbying limits.
- Many activities that influence policy will not even count as "lobbying."
- Contact Alliance for Justice for help!







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